1 2 3 4 5 6 7 8 9 10 11 12 13	Jed R. Mandel, Illinois Bar No. 1747193 Timothy A. French, Illinois Bar No.6190078 NEAL, GERBER & EISENBERG, LLP Two North LaSalle Street, Suite 2200 Chicago, IL 60602 Tel: (312) 269-5670 Fax: (312) 269-1747 James M. Mattesich, CA State Bar No. 54069 S. Craig Hunter, CA State Bar No. 125247 David Gonzalez, CA State Bar No. 215728 LIVINGSTON & MATTESICH LAW CORPORT 1201 K Street, Suite 1100 Sacramento, CA 95814 Tel: (916) 442-1111 Fax: (916) 448-1709 Attorneys for Plaintiff and Petitioner Engine Manufacturers Association SUPERIOR COURT OF THE	E STATE OF CALIFORNIA			
14	COUNTY OF S.	ACKAMENTO			
15	ENGINE MANUFACTURERS	056500386 Case No			
16	ASSOCIATION,) Case 110.			
17	Petitioner and Plaintiff, v.	COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF			
18 19	CALIFORNIA AIR RESOURCES BOARD; and Does 1 Through 100 Inclusive,	PETITION FOR WRIT OF MANDATE			
20	Respondents and Defendants.				
21) 			
22					
23	Plaintiff and petitioner, the Engine Manufacturers Association ("EMA") respectfully				
24	submits this petition for a writ of mandate, and hereby states the following claims for				
25	declaratory and injunctive relief against defendant and respondent the California Air				
26	Resources Board ("CARB"):				
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NATURE OF THIS ACTION

- 1. This action challenges certain unlawful emission control requirements relating to motor vehicles and engines that CARB has adopted in violation of controlling provisions of state law. Those unlawful emission control requirements -- generally referred to herein as the "NOx Rebuild Rule" -- are in conflict with and beyond the limited scope of CARB's delegated regulatory authority under California law. Accordingly, the NOx Rebuild Rule should be overturned and invalidated.
- 2. Under the controlling provisions of state law that vest CARB with its limited regulatory authority, CARB may only impose emissions-related regulatory requirements on engine manufacturers with respect to engine products that are still within manufacturers' custody and control. CARB has no authority to adopt and enforce engine emission standards against engine manufacturers with respect to engines after they have been placed in the stream of commerce. Under its NOx Rebuild Rule, however, CARB is attempting to enforce emissions-related requirements against engine manufacturers with respect to engines already in use in the stream of commerce. CARB also has no authority to mandate the retrofit of in-use motor vehicles or engines in the absence of a specific statutory mandate. Nevertheless, and despite the lack of any specific statutory mandate, CARB's NOx Rebuild Rule requires the retrofit of in-use motor vehicle engines. Thus, CARB has exceeded its authority and acted unlawfully by adopting a regulation compelling engine manufacturers to pay for the installation of retrofits -- "Low NOx Rebuild Kits" -- for engines that have been placed into service and that are no longer in the custody and control of engine manufacturers.
- 3. EMA brings this action to enjoin CARB's violations of state law, and to overturn the NOx Rebuild Rule at issue. EMA is duly situated to bring this action because its members would have standing to sue on their own behalf, the interests that EMA seeks to protect are germane to its purposes, and neither the claims asserted nor the relief requested requires the participation of any individual EMA member in the lawsuit.

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- 4. To enforce the controlling requirements of state law, and for the benefit of its members, EMA brings claims for a writ of mandate, and for declaratory and injunctive relief against the implementation and enforcement of the invalid NOx Rebuild Rule.
- 5. Unless enjoined by this Court, CARB's exceedances of its authority and violations of California law will impose unlawful and undue burdens on engine manufacturers, as well as their distributors, dealers and customers. Those burdens will include, among other unlawful consequences, forcing engine manufacturers to pay for the installation of Low NOx Rebuild Kits on an improperly mandated basis, forcing engine manufacturers' distributors and dealers to install Low NOx Rebuild Kits on an improperly mandated basis, and forcing engine manufacturers' customers to take their vehicles out of service to obtain the installation of Low NOx Rebuild Kits on an improperly mandated basis.
- 6. EMA has a sufficient legally protectible interest in this matter, since several of its members manufacture and sell the specific types of heavy-duty diesel-fueled motor vehicle engines that are the subject of the NOx Rebuild Rule. EMA is fully capable of representing its members' interests in this matter in a coordinated and efficient manner, inasmuch as an integral component of EMA's purpose is to advise and comment on, and where necessary, challenge federal, state and district-level rulemakings that impact the engine-manufacturing industry.
- 7. EMA also is an appropriate plaintiff in this action since, as noted above, neither the claims asserted nor the relief requested requires the participation of any individual EMA member. This case seeks a writ of mandate, and declaratory and injunctive relief. The remedy, if issued, will inure to the benefit of all EMA members (as well as their distributors, dealers and customers) adversely impacted by the unlawful NOx Rebuild Rule.

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JURISDICTION AND VENUE

8. An actual controversy exists between EMA and CARB. This Court has jurisdiction over this declaratory judgment action pursuant to California Code of Civil Procedure section 1060.

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9. Venue is proper in Sacramento County, pursuant to California Code of Civil Procedure section 401, since CARB's headquarters are located in this county and because the Attorney General of the State of California maintains an office in this county.

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THE PARTIES

- 10. Plaintiff EMA is the not-for-profit trade association representing the leading manufacturers of internal combustion engines used in most all medium-duty and heavy-duty motor vehicles. EMA is organized under the laws of the State of Illinois with its principal place of business in Chicago, Illinois. EMA members specifically manufacture the mediumduty and heavy-duty compression-ignition, diesel-fueled engines that are installed in certain pickup trucks, delivery vans, shuttle vans, cargo vehicles, trucks, tractor-trailers, waste haulers, street-sweepers, school buses, transit buses and mobile homes, and other heavy-duty onhighway applications, and sold throughout the United States, including in California. It is the mandatory retrofit of many of these types of heavy-duty diesel-fueled motor vehicle engine products -- already bought and sold, and in use in the stream of commerce -- that is being unlawfully required under the NOx Rebuild Rule. One of EMA's principal purposes is to represent the interests of its member companies in federal, state and district-level regulatory proceedings, and, where necessary, to challenge rulemaking activities that are deemed to be in violation of the underlying statutes. EMA's members are subject to and will be adversely affected by the unlawful NOx Rebuild Rule that CARB has approved, adopted and attempted to enforce. EMA, therefore, is a proper party to bring this action.
- 11. Defendant CARB is the State board vested with limited delegated authority under the California Health and Safety Code to control emissions from motor vehicles and motor vehicle engines. CARB's delegated authority is defined and limited by California law. CARB and its agents are responsible for administering the unlawful NOx Rebuild Rule, which CARB adopted and submitted for approval to the California Office of Administrative Law on February 4, 2005.

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BACKGROUND OF THE LITIGATION

Application of Emission Control Standards to Engine Manufacturers.

- A key component of the carefully crafted legislative scheme for controlling 12. emissions from motor vehicle engines is that the principal burden of complying with emission requirements is placed on engine and vehicle manufacturers, not on the owner-operators of such engines and vehicles. This is in recognition of the fact that motor vehicles and engines are centrally-manufactured and routinely move throughout the country as a medium of interstate commerce.
- For example, pursuant to Section 206 of the federal Clean Air Act, 42 United 13. States Code § 7525, the U.S. Environmental Protection Agency ("EPA") implements its increasingly-stringent emission standards for new motor vehicle engines by mandating that engine manufacturers certify and demonstrate through specified engine test procedures (generally referred to as the "Federal Test Procedure" or "FTP") that their engines meet the applicable EPA emission limits as a precondition to EPA granting manufacturers the authority to sell their engine products in interstate commerce. In this manner, the onus of designing and manufacturing compliant engine products is imposed on manufacturers prior to the time that their engines are transferred from manufacturers' custody and control, and placed into service. Significantly, and distinct from EPA's retained authority to order the recall of defective products, EPA has no authority to impose any new or additional emissions-related requirements on engine manufacturers with respect to engines already built, certified and sold into interstate commerce.
- 14. CARB's conditional statutory authority to establish emission standards for new motor vehicle engines (conditional upon obtaining a preemption waiver from U.S. EPA pursuant to the federal Clean Air Act) mirrors that of EPA. Pursuant to Sections 43101, 43102 and 43105 of the California Health and Safety Code, engine manufacturers must demonstrate through specified engine test procedures (as adopted by CARB under Health and Safety Code section 43104) that their engine products meet any applicable CARB engine emission

standards as a precondition to their being able to sell their engines in California. Significantly, and again as distinct from CARB's potential authority under the California Health and Safety Code (sections 43009.5 and 43105) to take enforcement or recall actions against defective engine products sold into California, CARB has no authority to impose any new or additional emissions-related requirements on engine manufacturers with respect to engines that have been built, certified and sold into California commerce.

15. The end point of CARB's authority to adopt additional or more stringent engine emission control requirements enforceable against an original engine manufacture occurs once the engine in question has been certified as compliant with the applicable emission requirements then in place, and sold into commerce. In other words, once the engine's equitable or legal title has passed to an ultimate purchaser, CARB relinquishes its authority to adopt additional emissions-related requirements that are applicable to that engine and enforceable against the original engine manufacturer.

B. The Settlement Agreements Between Engine Manufacturers and CARB.

- 16. In 1998, following extensive negotiations and without admitting any liability, various engine manufacturers (EMA members) entered into settlement agreements with CARB (the "Settlement Agreements") and substantively identical consent decrees with the United States and EPA (the "Consent Decrees") to resolve a complex and vigorously contested dispute over whether certain electronic controls used as components of heavy-duty diesel engines violated California and federal EPA emissions requirements. Specifically at issue was whether the electronic controls "defeated" emission controls by increasing NOx emissions relative to the levels indicated by the transient (stop-and-go urban driving) state and federal engine certification tests such as the FTP (even though fuel consumption and other emissions, such as diesel particulates and greenhouse gases, were reduced).
- 17. CARB and EPA regulatory personnel had previously made public statements that the electronic engine control strategies at issue complied with federal and state emission requirements. Only subsequently did government enforcement personnel allege that the engine control strategies "defeated" regulatory requirements. The engine manufacturers strongly

disputed that assertion, and the parties ultimately determined to negotiate a comprehensive settlement of the dispute. In so doing, neither CARB nor EPA made any findings that the heavy-duty diesel engines at issue (engines manufactured, certified and sold into commerce during the 1993-1998 model years) violated any emission requirements, and neither CARB nor EPA attempted to use their statutory and regulatory authority to compel a recall of any of the previously-certified engines at issue. The regulatory agencies also never availed themselves of regulatory mechanisms to void the compliance certificates of the 1993-1998 model year engines in question, and today those in-use engines remain certified as fully compliant with California and EPA emission standards.

that they fully resolve "all civil liability" of the engine manufacturers for any purported violations of law alleged in the agreements and for any violations that CARB could have alleged based on the use of electronic engine control strategies. In the Settlement Agreements, CARB also relinquished any right to determine that the 1993-1998 model year engines subject to its investigation failed to conform to California law because they contain one of the disputed electronic engine controls, so long as the engine manufacturers comply with their agreements.

C. The Settlement Agreements' Rebuild Provisions.

- 19. As a component of the Settlement Agreements, but without admitting any liability, the engine manufacturers agreed to implement specific programs to reduce NOx emissions on certain of their 1993-1998 model year engines already placed into the stream of commerce and in use. More specifically, the engine manufacturers agreed to reduce the NOx emissions of certain specified in-use engines through the installation of "Low NOx Rebuild Kits." The Settlement Agreements and Consent Decrees also explicitly define when the Rebuild Kits are to be installed: *at the time the engines are rebuilt*.
- 20. After further extensive negotiations, the parties also agreed to a precise definition of "Engine Rebuild" as a means to specify the triggering event for the installation of the Low NOx Rebuild Kits. As set forth in the Settlement Agreements, an "Engine Rebuild" is strictly limited to: "an activity occurring over one or more maintenance or repair events

involving: (a) disassembly of the engine, including removal of the cylinder heads; and (b) the replacement or reconditioning of more than one Major Cylinder Component in more than half the cylinders." A key reason the parties agreed that Low NOx Rebuild Kits would be installed only at the time of Engine Rebuild was to minimize or eliminate expense and downtime for truck owners.

- 21. The engine manufacturers agreed to make available for installation, and to authorize their authorized dealers, distributors, repair facilities, and rebuild facilities to install, Low NOx Rebuild Kits "at no added cost to the owner above the amount the owner would otherwise pay to have the engine rebuilt or repaired."
- 22. Because EPA and CARB wanted to ensure that engine rebuilders who were not affiliated with engine manufacturers also would have access to the Low NOx Rebuild Kits, the parties agreed that the engine Manufacturers would "make available, either directly or through [their] affiliated distribution networks, at no added cost, the appropriate Low NOx Rebuild Kit to any non-affiliated engine rebuilder or person who requests it."
- 23. As required by the Settlement Agreements, each engine manufacturer independently submitted to CARB a "plan for the implementation of its Low NOx Engine Rebuild Program in California." Each of the plans calls for the installation of specifically programmed NOx-reducing software at the time of engine rebuild. CARB approved each of those plans.
- 24. The engine manufacturers are in full compliance with the requirements of the agreed Low NOx Rebuild Program. In the administrative proceedings relating to its NOx rebuild Rule, CARB publicly conceded that "[t]he Manufacturers have complied with the provisions of the Low NOx Rebuild Program by providing the low NOx rebuild kits (i.e. engine software) to dealers and distributors."
- 25. The public was given an opportunity to comment to CARB and the United States on the Settlement Agreements and Consent Decrees, and many comments were received regarding the Low NOx Rebuild Program. The United States responded to those comments when it moved to enter the Consent Decrees in federal court. CARB joined in the United

States' responses. As represented by the United States, the "settlements embodied in the proposed Consent Decrees are the result of good-faith, arms length bargaining between the United States, in conjunction with CARB, and the engine manufacturers (collectively and individually), and represents the judgments of officials of both the Federal Government and the State of California regarding the most appropriate means to resolve the controversy."

NOx Rebuild Kits earlier than the next rebuilds as required in the consent decrees." All of the parties rejected that suggestion. Speaking for itself and CARB, the United States explained that "[t]he very high cost of such a program would have prevented settlement." Another commenter "suggested that Low NOx Rebuild Kits be installed at the time of the first service event for an engine rather than the next rebuild." All of the parties rejected this suggestion as well as impractical and overly burdensome. The United States noted that "at rebuild, the truck or engine is already down for a significant period and reprogramming the computer will contribute little in the way of added downtime."

D. <u>CARB's Breach of the Settlement Agreements.</u>

- 27. In 2003, CARB apparently became dissatisfied with the pace of engine rebuilds under the program it negotiated and agreed to under the Settlement Agreements. Staff for CARB asserted that (despite receiving explicit information to the contrary) they had anticipated that the 1993-1998 model year engines at issue would be rebuilt after several hundred thousand miles of use, so that by 2003 most of the engines at issue would have been retrofitted with Low NOx Rebuild Kits. Based on its purported dissatisfaction, and flying in the face of its duly negotiated Settlement Agreements, CARB in 2003 proposed a regulation to require owners and operators of 1993-1998 model year engines for which Low NOx Rebuild kits are available to have such kits installed prior to specified deadlines in 2004, regardless of whether the engine was being rebuilt at the time.
- 28. At its March 25, 2004, board meeting, CARB proceeded to approve a mandatory regulation -- the NOx Rebuild Rule -- to require low NOx software upgrades on certain 1993 through 1998 model year heavy-duty diesel engines and established new

inspection and enforcement mechanisms. CARB characterized its Rule as a "reflash" regulation, which is simply a euphemism for the installation of the engine manufacturers' Low NOx Rebuild retrofit kits. CARB noted in its rulemaking that the low NOx retrofit requirements proposed in the Rule "target the same engines for which low NOx software is required under federal Consent Decrees and California Settlement Agreements." In fact, the list of engine families covered by CARB's NOx Rebuild Rule is identical to the list of the engine manufacturers' engine families that is appended to the Settlement Agreements.

- 29. The NOx Rebuild Rule imposes a \$300 \$800 per engine penalty on truck owners who do not install Low NOx retrofit kits on their engines pursuant to the new schedule mandated by CARB.
- 30. When it approved the NOx Rebuild Rule, CARB also approved a voluntary program under which CARB, engine manufacturers and the California Trucking Association would work together to promote the availability of Low NOx Rebuild Kits. CARB directed its Executive Officer to withhold filing the adopted regulatory provisions with California's Office of Administrative Law until its December 2004 meeting so that CARB could evaluate the effectiveness of the voluntary reflash program.
- 31. Under the voluntary program, the engine manufacturers agreed to install Low NOx retrofit software whenever: (a) the owner/operator of a California-registered vehicle equipped with a defined engine requests installation; (b) the owner/operator of a California-registered vehicle, as part of a regular service visit, agrees to the installation of a Low NOx reflash kit; and (c) when a subject engine undergoes a power conversion or rating upgrade.
- 32. At its December 2004 board meeting, CARB decided that it was not satisfied with the pace of Low NOx retrofits under the voluntary program, just as it was not satisfied with the terms of the binding Settlement Agreements it had negotiated and signed. Accordingly, CARB authorized the filing of the mandatory NOx Rebuild Rule with the California Office of Administrative Law. CARB's Executive Officer characterized the regulatory mandate as "an enforcement action to accomplish the goals of the previous settlement."

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- 33. At the December hearing, CARB added new provisions to the NOx Rebuild Rule. The Rule now provides that NOx retrofit rebuild kits must be provided at no added cost, even when an engine is not being rebuilt. The Rebuild Rule also directly requires that engine manufacturers reimburse authorized dealers, distributors and repair facilities for the costs incurred in installing Low NOx Rebuild Kits. That reimbursement obligation is now a regulatory requirement, beyond the otherwise clear limitations negotiated Settlement Agreements. And the Rule imposes a \$500 per incident penalty on "Manufacturers' authorized dealers, distributors, repair facilities, or rebuild facilities refusing to install a Low NOx Rebuild Kit upon request, or failing to install a Low NOx Rebuild Kit within a reasonable amount of time."
- 34. CARB's NOx Rebuild Rule also requires that out-of-state trucks driven into California must have a Low NOx Rebuild Kit installed in accordance with California's expedited schedule, despite the federal Consent Decrees specifying that such trucks must have Rebuild Kits installed only at the time of engine rebuild.
- On February 4, 2005, CARB submitted the NOx Rebuild Rule to California's 35. Office of Administrative Law and requested an early effective date for the regulation.
- The NOx Rebuild Rule mandates the installation of Low NOx Rebuild Kits for 36. the identical listing of 1993 through 1998 model year heavy-duty diesel engines as covered by the Settlement Agreements and Consent Decrees. However, instead of requiring installation at the time of engine rebuild, as specified in the binding Settlement Agreements, the NOx Rebuild Rule mandates the installation of Low NOx Rebuild Kits over the next 8 months for "heavy heavy-duty diesel engines," and over the next 20 months for "medium heavy-duty diesel engines," regardless of whether the covered engine is rebuilt during that accelerated time period. Indeed, the fundamental purpose of the NOx Rebuild Rule is to override the Settlement Agreements by implementing "a regulation requiring the installation of low NOx software into eligible heavy-duty diesel engines prior to normally scheduled engine rebuild."
- 37. The NOx Rebuild Rule (at section 2011(c)) mandates that the installation of the Low NOx Rebuild Kits must result in the following specified emission levels of NOx:

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Software Upgrade Requirements							
Option A (1994 – 1998)		Option B (1993 – 1998)					
	MHDDE	HHDDE		MHDDE	HHDDE		
Euro III	6.0 g/bhp-hr	7.0 g/bhp-hr	Euro III	6.5 g/bhp-hr	7.5 g/bhp-hr		
NTE	7.5 g/bhp-hr	8.75 g/bhp-hr	NTE	8.1 g/bhp-hr	9.38 g/bhp-hr		

Manufacturer Option for Software Upgrade					
Company	Option	MY Year			
Caterpillar	В	1993 – 1998			
Cummins	В	1993 – 1998			
Detroit Diesel Corporation	A	1994 – 1998			
Mack	A	1994 – 1998			
Navistar	not applicable	1998 (only)			
Volvo	A	1994 – 1998			
Renault	В	1993 - 1998			

- 38. Given the specified NOx emission limits at issue, it is clear that the NOx Rebuild Rule imposes standards relating to the control of emissions from Low NOx Rebuild Engines.
- 39. The NOx Rebuild Rule attempts to enforce its emission standards for Low NOx Rebuild Engines against the original engine manufacturers by mandating (at section 2011(c)(2) and (c)(3)) that engine manufacturers "must reimburse authorized dealers, distributors, repair facilities, and rebuild facilities for their costs to install Low NOx Rebuild Kits," and by mandating that engine manufacturers' authorized dealers, distributors, repair facilities, and rebuild facilities provide and install, at no added cost, Low NOx Rebuild Kits upon request, regardless of whether the Low NOx Rebuild engine at issue is being rebuilt.

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- 40. EMA's members, as well as their distributors, dealers and customers, have suffered and will continue to suffer substantial and irreparable harm if the unlawful NOx Rebuild Rule is not overturned.
- 41. The immediate and irreparable injury that EMA and its members will suffer includes the significant costs of subsidizing the mandatory and unlawful retrofit of hundreds of thousands of engines prior to the time of their normally schedule rebuild. The NOx Rebuild Rule also constitutes an invasion and violation of engine manufacturers' fundamental interests in ensuring that CARB exercise its limited delegated authority in accordance with state law. Those interests -- along with manufacturers' interests in ensuring that additional emission-control regulations are not applied against them with respect to engines already in use in the stream of commerce -- will be irreparably damaged and eroded, and an unlawful and untenable precedent will have been established for state mobile source standards if the NOx Rebuild Rule is allowed to stand. Finally, the value of engine manufacturers' ability to negotiate binding agreements with CARB will be irretrievably lost if CARB is allowed to abrogate its Settlement Agreements through a subsequent rulemaking that unilaterally deprives manufacturers of the benefit of their duly-negotiated (and judicially sanctioned) bargain.
- 42. EMA has no adequate remedy at law for the damage and injury that will result from the CARB's unlawful conduct. To the extent that the monetary value of such injuries could be ascertained, there is no action at law available to EMA to recover such losses from CARB or its representatives. Only this Court's exercise of its equitable powers can protect EMA and its members from sustaining irreparable harm.
- 43. The balance of hardships and the public interest favor granting the equitable relief requested, because overturning the implementation and enforcement of the unlawful NOx Rebuild Rule will result in no significant adverse consequences for CARB or the general public, but will avoid imposing substantial irreparable harm on EMA and its members, as well as their distributors, dealers, and will preserve the paramount public interest in upholding and enforcing controlling state law.

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PETITION FOR WRIT OF MANDATE

Count One

CARB Lacks Any Regulatory Authority to Impose Additional Requirements on Original Engine Manufacturers with Respect to Motor Vehicle Engines in the Stream of Commerce.

- 44. EMA repeats and realleges paragraphs 1 through 43 of this Complaint as though fully set forth herein.
- 45. The scope of CARB's authority to adopt and enforce motor vehicle engine emission standards against original engine manufacturers is limited to new motor vehicle engines that are still in the custody and control of engine manufacturers, and the titles to which have not passed to any ultimate purchasers.
- 46. There is no California statute that delegates to CARB the authority to adopt and impose emission-control regulatory requirements on original engine manufacturers with respect to motor vehicle engines that already have been sold into commerce and placed into service.
- 47. The NOx Rebuild Rule imposes emissions-related regulatory requirements on original engine manufacturers with respect to motor vehicle engines that already have been sold into commerce and placed into service.
- 48. CARB has exceeded its regulatory authority and otherwise has acted unlawfully in adopting and enforcing the NOx Rebuild Rule, which should be overturned and invalidated.
- 49. EMA seeks the issuance of a writ because there is no plain, speedy, and adequate remedy in the ordinary course of law.
- 50. EMA requests recovery of attorneys' fees pursuant to California Code of Civil Procedure section 1021.5.

WHEREFORE, EMA prays for relief as set forth below.

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WHEREFORE, EMA prays for relief as set forth below.

Procedure section 1021.5.

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COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF

FIRST CAUSE OF ACTION Declaratory Relief

- 58. EMA repeats and realleges paragraphs 1 through 57 of this Complaint as though fully set forth herein.
- 59. An actual controversy has arisen and now exists concerning the legality of CARB's actions.
- 60. A judicial declaration of the legality of CARB's conduct, and of the validity of the NOx Rebuild Rule, is necessary and appropriate at this time so as to determine whether CARB wrongfully and without legal authority has adopted the NOx Rebuild Rule. A judicial declaration also is necessary to determine whether CARB's adoption of the NOx Rebuild Rule constitutes an *ultra vires* act, and whether the NOx Rebuild is inconsistent and in conflict with state law.
- 61. EMA requests recovery of attorneys' fees pursuant to California Code of Civil Procedure section 1021.5.

WHEREFORE, EMA prays for relief as set forth below.

SECOND CAUSE OF ACTION Injunctive Relief

- 62. EMA repeats and realleges paragraphs 1 through 61 of this Complaint as though fully set forth herein.
- 63. CARB has wrongfully adopted the NOx Rebuild Rule, without legal authority and in violation of state law.
 - 64. CARB's conduct is without legal authority and constitutes *ultra vires* acts.
- 65. EMA has no adequate remedy at law to prevent CARB's unlawful and *ultra vires* conduct, and enforcement of the unlawful NOx Rebuild Rule.
- 66. EMA requests recovery of attorneys' fees pursuant to California Code of Civil Procedure section 1021.5.

WHEREFORE, EMA prays for relief as set forth below.

1	VII					
2	PRAYER FOR RELIEF					
3	WHEREFORE, EMA respectfully requests that this Court enter the following relief:					
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5	On the Pet	On the Petition for Writ of Mandate:				
6	1)	That a writ of mandate issue directing CARB to cease enforcement of the NOx				
7		Rebuild Rule;				
8	2)	That a writ of mandate issue directing CARB to withdraw the NOx Rebuild				
9		Rule; and				
10	3)	For reasonable attorneys' fees, pursuant to California Code of Civil Procedure				
11		section 1021.5.				
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13	On the Firs	t Cause of Action of the Complaint, for Declaratory Relief:				
14	4)	For a declaratory judgment against CARB ruling that the NOx Rebuild Rule is				
15		unlawful, invalid and beyond the scope of CARB's limited delegated authority				
16		under state law; and				
17	5)	For reasonable attorneys' fees, pursuant to California Code of Civil Procedure				
18		section 1021.5.				
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20	On the Seco	nd Cause of Action of the Complaint, for Injunctive Relief:				
21	6)	For a permanent injunction enjoining CARB and its agents, employees, and				
22		representatives from implementing and attempting to enforce any provisions of				
23		the NOx Rebuild Rule; and				
24	7)	For reasonable attorneys' fees, pursuant to California Code of Civil Procedure				
25		section 1021.5.				
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On the Petition and on All Causes of Action: 1 8) 2 For costs of suit; and 9) For such other and further relief as the Court may deem proper. 3 4 5 Dated: March 22, 2005. 6 7 NEAL, GERBER & EISENBERG LLP Jed R. Mandel 8 Timothy A. French 9 LIVINGSTON & MATTESICH LAW CORPORATION 10 James M. Mattesich S. Craig Hunter 11 David Gonzalez 12 13 S. Craig Hunter 14 Attorneys for Plaintiff and Petitioner Engine Manufacturers Association 15 16 17 18 19 20 21 i:\03044-002\pleading\complaint\complaint.doc 22 23 24 25 26 27 28 - 18 -